Board assessment is too often viewed as a necessary evil — a mechanical process of checking off items on a list that ultimately has little real value for the board apart from meeting compliance requirements. However ... an effective board assessment process has the potential to be transformational.1

When a corporate crisis occurs, such as that experienced recently at AWB Limited, it is to the board that the shareholders, media, regulators and community look for answers. As the ultimate decision-makers in the corporation, the board is responsible for the corporation’s actions and performance.

The challenge for boards today is to add value to the organisations they govern. Performance evaluation is a means by which boards can ensure they have the knowledge, skills and ability to meet this challenge. This is recognised in numerous best practice guides and standards. For example, APRA prudential standards APS S10, GPS S10 and LPS S10 require boards to assess their performance and that of individual directors on at least an annual basis.

This article will provide a practical approach to effective board and director evaluations using a seven-step framework (Figure 1) that asks the key questions all boards should consider when planning an evaluation.

Even good boards can benefit from a well-conducted evaluation. As summarised in Table 1, a properly conducted evaluation can contribute significantly to performance improvements on three levels: the organisational, board and individual director levels. It must be stressed, however, that these benefits can only be achieved through a properly executed board evaluation; if incorrectly executed, an evaluation can lead to distrust among board members and between the board and management.

Although boards may differ in the severity of their governance problems and the range of issues they face, there are still a number of key decisions that are relevant to all boards implementing an evaluation process. An effective framework relies on the board reaching agreement on the answers to the seven key questions illustrated in Figure 1. While these questions must be asked for all board evaluations, the combined answers can be quite different. Therefore, while the questions are common to each, evaluations can range markedly in their scope, complexity and cost.

Although the framework below is depicted sequentially, in practice most boards will not follow such a linear process. Some of these decision areas will be reached simultaneously; for example, ‘Who will be evaluated’ may be decided at the same time as ‘Who will conduct the evaluation’. However, at some point, each of these questions will need to be answered.

**Figure 1: Framework for a board evaluation**

1. What are our objectives?
2. Who will be evaluated?
3. What will be evaluated?
4. Who will be asked?
5. What techniques will be used?
6. Who will do the evaluation?
7. What will you do with the results?
Table 1: Potential benefits of board evaluation*

<table>
<thead>
<tr>
<th>Benefits</th>
<th>To organisation</th>
<th>To board</th>
<th>To individual directors</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Leadership</strong></td>
<td>• Sets the performance tone and culture of the organisation</td>
<td>• An effective chairperson utilising a board evaluation demonstrates leadership to the rest of the board</td>
<td>• Demonstrates commitment to improvement at individual level</td>
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<td></td>
<td>• Role model for CEO and senior management team</td>
<td>• Demonstrates long-term focus of the board</td>
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<td></td>
<td></td>
<td>• Leadership behaviours agreed and encouraged</td>
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<td><strong>Role clarity</strong></td>
<td>• Enables clear distinction between the roles of the CEO, management and the board</td>
<td>• Clarifies director and committee roles</td>
<td>• Clarifies duties of individual directors</td>
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<tr>
<td></td>
<td>• Enables appropriate delegation principles</td>
<td>• Sets a board norm for roles</td>
<td>• Clarifies expectations</td>
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<tr>
<td><strong>Teamwork</strong></td>
<td>• Builds board/CEO/management relationships</td>
<td>• Builds trust between board members</td>
<td>• Encourages individual director involvement</td>
</tr>
<tr>
<td></td>
<td></td>
<td>• Encourages active participation</td>
<td>• Develops commitment and sense of ownership</td>
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<td>• Develops commitment and sense of ownership</td>
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<tr>
<td><strong>Accountability</strong></td>
<td>• Improved stakeholder relationships (eg investors, financial markets)</td>
<td>• Focuses board attention on duties to stakeholders</td>
<td>• Ensures directors understand their legal duties and responsibilities</td>
</tr>
<tr>
<td></td>
<td>• Improved corporate governance standards</td>
<td>• Ensures board is appropriately monitoring organisation</td>
<td>• Sets performance expectations for individual board members</td>
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<tr>
<td></td>
<td>• Clarifies delegations</td>
<td></td>
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<tr>
<td><strong>Decision-making</strong></td>
<td>• Clarifying strategic focus and corporate goals</td>
<td>• Clarifying strategic focus</td>
<td>• Identifies areas where director skills need development</td>
</tr>
<tr>
<td></td>
<td>• Improves organisational decision-making</td>
<td>• Aids in the identification of skills gaps on the board</td>
<td>• Identifies areas where the director’s skills can be better utilised</td>
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<tr>
<td></td>
<td></td>
<td>• Improves the board’s decision-making ability</td>
<td></td>
</tr>
<tr>
<td><strong>Communication</strong></td>
<td>• Improves stakeholder relationships</td>
<td>• Improves board-management relationships</td>
<td>• Builds personal relationships between individual directors</td>
</tr>
<tr>
<td></td>
<td>• Improves board-management relationships</td>
<td>• Builds trust between board members</td>
<td></td>
</tr>
<tr>
<td></td>
<td>• Improved board–CEO relationships</td>
<td></td>
<td></td>
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<tr>
<td><strong>Board operations</strong></td>
<td>• Ensures an appropriate top-level policy framework exists to guide the organisation</td>
<td>• More efficient meetings</td>
<td>• Saves directors’ time</td>
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<tr>
<td></td>
<td></td>
<td>• Better time management</td>
<td>• Increases effectiveness of individual contributors</td>
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**Step 1: What are our objectives?**

Step 1 is to establish what the board hopes to achieve. Clearly identified objectives enable the board to set specific goals for the evaluation and make decisions about the scope of the review. Such issues as the complexity of the performance problem, the size of the board, the stage of organisational life cycle and significant developments in the firm’s competitive environment will determine the issues the board wishes to address. Similarly, the scope of the review (how many people will be involved, how much time and money to allocate) will be determined by the severity of the problems facing the board and the availability of sufficient resources to carry out an evaluation.

The first decision for most boards to consider is the overriding motivation for the evaluation process. Generally, the answer to this question will fall into one of the following two categories:

- Corporate leadership — for example, ‘We want to clearly demonstrate our commitment to performance management’, or
- Problem resolution — for example, ‘We do not seem to have the appropriate skills, competencies or motivation on the board’.

**Step 2: Who will be evaluated?**

Comprehensive governance evaluations can entail reviewing the performance of a wide range of individuals and groups. Boards need to consider three groups:

- The board as a whole (including committees)
- Individual directors (including the roles of chairperson), and
- Key governance personnel.

Considerations such as cost or time constraints, however, often preclude such a wide-ranging review.

Alternatively, a board may have a very specific objective for the review process that does not require the review of all individuals and groups identified. In both cases, an effective evaluation requires the board to select the most appropriate individuals or groups to review, based on its objectives. To make this decision, we recommend that a list of possible review participants be gradually filtered down to a pragmatic selection of review subjects.

A common issue in deciding who to evaluate is whether to concentrate on board-as-a-whole only or also include individual director assessment. Regular board-as-a-whole evaluation can be seen as a process that ensures directors develop a shared understanding of their governance role and responsibilities. Although board-as-a-whole evaluation is excellent as a familiarisation tool for inexperienced boards, one disadvantage is that group evaluation may give only limited insight into any performance/governance problems. Consequently, some boards choose to progress to the evaluation of board committees, individual directors and the chairperson to gain greater insight into how their board is functioning.

To gain an objective view of individual director performance, peer evaluation is preferable, since by having members of the board evaluate each other, it is possible to gain a more holistic picture of the strengths and weaknesses of each director and their contribution to the effectiveness of the board. It can also be used to identify skills gaps on the board or communication issues between directors. Should an individual director evaluation be conducted, it is paramount that the outcomes of this review be correlated with the whole-of-board outcomes to validate the appropriateness of any recommendations.

**Step 3: What will be evaluated?**

Having established the objectives of the evaluation and the people/groups that will be evaluated to achieve those objectives, it is then necessary to elaborate these objectives into a number of specific themes to ensure that the evaluation:

- Clarifies any potential problems
- Identifies the root cause(s) of these problems, and
- Tests the practicality of specific governance solutions, wherever possible.

This is necessary whether the board is seeking general or specific performance improvements, and will suit boards seeking to improve areas as diverse as board processes, director skills, competencies and motivation, or even boardroom relationships.

We suggest that boards consider their specific objectives in light of a best practice corporate governance framework such as Standards Australia’s Good Governance Principles (AS 8000-2003) or the ASX Corporate Governance Council’s Principles of Good Corporate Governance and Best Practice Recommendations. The framework acts as a ‘lens’ through which to view the objectives and allows the board to develop a comprehensive list of potential areas for investigation.

Of course, a comprehensive list of areas for investigation will need to be balanced with the scope of the evaluation and the resources available for the project. At this stage a realistic assessment of the resources available, a component of which is the time availability of directors and other key governance personnel, can be made.
Step 4: Who will be asked?

The vast majority of board and director evaluations concentrate exclusively on the board (and perhaps the CEO) as the sole sources of information for the evaluation process. However, this discounts other potentially rich sources of feedback. Participants in the evaluation can be drawn from within or from outside the company. Internally, board members, the CEO, senior managers and, in some cases, other management personnel and employees may have the necessary information to provide feedback on elements of a company’s governance system.

Externally, owners/members and even financial markets can provide valuable data for the review. Similarly, in some situations, government departments, major customers and suppliers may have close links with the board and be in a position to provide useful information on its performance.

After examining all potential sources of information along with their relative advantages and disadvantages, the facilitator must decide which sources to include in the review. This requires an understanding of three issues:

- in light of the specific questions identified in the previous step, who has the knowledge needed to make a valid and reliable assessment
- what is the level of board experience with, and openness to, the evaluation process and what is the impact on who should be asked, and
- what resources are available to collect the information from the required sources.

Step 5: What techniques will be used?

Depending on the degree of formality, the objectives of the evaluation, and the resources available, boards may choose between a range of qualitative and quantitative techniques. Quantitative data are in the form of numbers. They can be used to answer questions of how much or how many. Questions of ‘what’, ‘how’, ‘why’, ‘when’ and ‘where’ employ qualitative research methods.

Most boards undertake evaluations without a clear view of the issues before them. When the evaluation’s objectives are to identify the key governance problems, screen alternative solutions and/or uncover new approaches, qualitative research comes to the fore. Qualitative data does, however, have several drawbacks.

The major drawback is that interpreting the results requires judgment on the part of the person undertaking the review and analysis. This is best addressed by using experienced researchers for the task and having several participants review the conclusions for bias. Bias can also be mitigated by using both quantitative and qualitative techniques.

The three main methods used for collecting qualitative data in governance evaluations are interviews, board observation and document analysis:

- the interview provides a unique opportunity to collect complex and rich data. It is an excellent way of assessing directors’ perceptions, meaning and constructions of reality by asking for information in a way that allows them to express themselves in their own terms
- observation of a board meeting is especially useful when the evaluation objectives relate to issues of boardroom dynamics or relationships between individuals
- documents can also be a rich source of information in the governance evaluation process. It can be a method of triangulation for use in conjunction with other data collection techniques.

While quantitative data lack the richness of qualitative data, they have the advantage of being specific and measurable. Surveys are by far the most common form of quantitative technique used in governance evaluations and can be an important information-gathering tool. It is vital to understand, however, that surveys are attitudinal instruments.

There is no best methodology. Research techniques need to be adapted to the evaluation objectives and board context.

Step 6: Who will do the evaluation?

The next consideration is to decide who the most appropriate person is to conduct the evaluation. If the review is an internal one, the chairperson may conduct the evaluation. However, for reasons of impartiality there are times when it may be more appropriate to delegate either to a non-executive or lead director, or to a board committee. Depending on the previous steps, and decisions made in Step 7 as to the audience for the results, mature boards are more frequently considering engaging in external evaluations to provide a level of independence and advice to proactively improve overall governance and board dynamics.

In the case of external evaluations, specialist consultants or other general advisers with expertise
in the areas of corporate governance and performance evaluation lead the process. However, the specialised nature of a board review often requires skills outside the customary scope of many general advisers. Similarly, a consultant engaged specifically to carry out the evaluation can be perceived as more independent than a reviewer with an existing relationship with the firm (such as a general counsel or auditor). Specialist consultants will also have a broad range of exposure to different boardroom practices and performance benchmarks.

**Step 7 What do you do with the results?**

The review’s objectives should be the determining factor when deciding to whom the results will be released.

Most often the board’s central objective will be to agree a series of actions that it can take to improve governance. Since the effectiveness of an organisation’s governance system relies on people within the firm, communicating the results to internal stakeholders is critical for boards seeking performance improvement. Given that virtually all governance reviews are conducted with a view to improving the governance system, boards are rarely faced with the decision of whether to communicate the results internally. Rather, the decision is who within the organisation needs to know the results.

Since the board as a whole is responsible for its performance, the results of the review will be released to the board in all but the most unusual circumstances. Where the evaluation objectives are focused entirely on the board, board members will simply discuss the results among themselves. Normally, the board, CEO and Company Secretary will review the findings around the boardroom table, and there may be no need to communicate the results to anyone else. Where the results of the evaluation concern individual director performance, the generally accepted approach is for the chairperson and/or facilitator to discuss them individually with each director. Directors may be asked to discuss their own results around the board table, a process that can lead to a much greater extent of mutual understanding.

In circumstances where the objective of the board evaluation is to assess the quality of board-management relationships, results of the evaluation will generally be shared with the senior management team. Some organisations choose to communicate a summary of the board evaluation results more widely in the organisation.

In certain circumstances, the board will have an objective of building its reputation for transparency and/or developing relationships with external stakeholders. In such circumstances, the board should consider communicating some or all of the results of its review to those stakeholders. Communicating the results of the evaluation demonstrates that the board takes governance seriously and is committed to improving its performance. Obviously a balance needs to be struck between transparency on the one hand and the need for owners or members to retain faith in the board’s ability and effectiveness on the other hand.

**In summary**

Aside from the seven key questions in an evaluation, boards need to consider how often they should evaluate their performance. The annual review is the most commonly recommended form of assessment, with some regulators, such as APRA, mandating annual or biennial reviews.

Performance evaluation can be an ongoing process, not just an annual event. High-performing boards tend to devise other mechanisms apart from an annual review to ensure ongoing performance improvement. One option is to review the effectiveness of each board meeting. This is a simple technique for keeping performance issues ‘front of mind’ for the board. It is an easy way to gain quick feedback and to encourage discussion and interaction between board members, and it requires little time or effort to put in place.

Performance evaluation is becoming increasingly important for boards and directors and has benefits for individual directors, boards and the companies for which they work. Boards also need to recognise that the evaluation process is an effective team-building, ethics-shaping activity. Our observation is that boards often neglect the process of engagement when undertaking evaluations; unfortunately, boards that fail to engage their members are missing a major opportunity for developing a shared set of board norms and inculcating a positive board and organisation culture. In short, the process is as important as the content.

**Notes**